# FLATHEAD RESERVATION WATER MANAGEMENT BOARD AND THE OFFICE OF THE WATER ENGINEER

# **WATER POLICIES & PROCEDURES**



REVISION HISTORY

ORIGINAL DRAFT December 13, 2023

#### **INTRODUCTION**

The Water Policy & Procedures ("WP&P" or "Procedures") are created by the Flathead Reservation Water Management Board ("FRWMB" or "Board") and the Office of the Water Engineer ("OE") to specify and clarify details relating to water administration for the achievement and implementation of the Unitary Administration and Management Ordinance ("UAMO" or "Ordinance"). These Procedures, and amendments thereof, shall be published by the OE on the FRWMB website (www.frwmb.gov).

The FRWMB has the authority to develop and promulgate these Procedures pursuant to the Confederated Salish and Kootenai Tribes (CSKT)—Montana (MT) Water Compact (Compact):

#### Compact Article IV.I.5.a: Powers and Duties.

**a. In General.** The Board shall have the power to promulgate procedures, prescribe forms, develop additional materials and implement amendments thereto as may be necessary and proper to exercise its jurisdiction and carry out its assigned functions under this Compact and the Law of Administration. A set of forms for initial use by the Board in the implementation of the Law of Administration is attached hereto as Appendix 37. The Board may amend these forms at its discretion. Such modifications are pursuant to, and shall not be deemed an amendment of, this Compact.

The Board shall promulgate the Procedures through public meetings of the Board. These meetings shall be open to the observation of the general public pursuant to the Compact, Ordinance, and Policies of the Board. Where there is a conflict of laws, the law that provides for greater openness to the public applies. The Board shall notice the public of any scheduled drafting workshops in the creation of these Procedures and shall encourage the participation of the public through public comment, to be considered by the Board at the next scheduled Board meeting. The Board shall not approve any portion of these Procedures until public comment has been solicited.

These Procedures are intended to clarify and supplement details into the implementation of the Ordinance and the administrative of water within the exterior boundaries of the Reservation. In the event that these Procedures conflict with the Ordinance or the Compact, the language of the Ordinance or the Compact shall control.

This document is intended to track the organization of the UAMO for purposes of easy referencing to sections of the Ordinance for which the procedural clarification is intended to elucidate; 100 is added to each Ordinance section directly referenced with less direct sections added before and after.

# FRWMB Water Policies & Procedures

| CHAPTER I: WATER RESOURCES CONSERVATION, DEVELOPMENT AND ADMINISTRATION                                  |                 |
|--|-----------------|
| PART 0:OPERATIONS. SECTION   |                 |
| WP&P 10-101. Acronyms and Abbreviations  |                 |
| WP&P 10-102. OE Form Descriptions, Status, Fees, and Version Dates                                       |                 |
| WP&P 10-103. Water Right Application Stages through the OE.  | 8               |
| WP&P 10-104. Water Right Verification for DEQ Subdivision Applications pursuant ARM 17.36.103            | 8               |
| PART 1 – GENERAL PROVISIONS  | 10              |
| WP&P 11-104. Definitions.  | 10              |
| WP&P 11-105. Measurement of Water  | 10              |
| WP&P 11-106. Measurement of Time.  | 10              |
| WP&P 11-107. Appropriation Rights Allowed.   | 10              |
| WP&P 11-108. Reservation Water Rights Database   | 10              |
| WP&P 11-109. Groundwater Management Areas  | 10              |
| WP&P 11-110. Standards for Applications for Appropriation Rights and Changes in Use                      | 10              |
| WP&P 11-111. Groundwater Diversion Standards   | 10              |
| WP&P 11-112. Mitigation  | 10              |
| WP&P 11,113. Codification, Severability and Defense.   | 10              |
| WP&P 11,114. Effective Date  | 10              |
| PART 2 – UNITARY ADMINISTRATION AND MANAGEMENT   | 10              |
| WP&P 12-112. Filing Fees.  | 10              |
| CHAPTER II – WATER USE   | 10              |
| PART 1 – GENERAL PROVISIONS  | 10              |
| WP&P 21-101. Registration of Uses of the Tribal Water Right in Existence as of the Effective Date of the | ne Compact. 10  |
| WP&P 21-102. Process for Registration of Existing Use of the Tribal Water Right                          | 10              |
| WP&P 21-103. Fee for Filing Registration of Existing Use of the Tribal Water Right                       | 10              |
| WP&P 21-104. Tribal Member and Allottee Entitlements Pursuant to 25 U.S.C. Section 381                   | <u>11</u> 10    |
| WP&P 21-105. Tribal- Tribal Member and Allottee Challenge of a Registration Certificate Issued by the    | e Office of the |
| Engineer.  | <u>11</u> 40    |
| WP&P 21-106. Registration of Certain Other Previously Unrecorded Existing Uses                           | 11              |
| WP&P 21-107. Process for Registration of Certain Other Previously Unrecorded Existing Uses               | 11              |
| WP&P 21-108. Failure to Register an Existing Use of Water.   | 11              |
| WP&P 21-109. Limitation to Beneficial Use  | 11              |
| WP&P 21-110. No Adverse Possession.  | 11              |

# 2024-01-11 Draft not yet approved by the FRWMB

|   | WP&P 21-111. Abandonment of Appropriation Right  | 11                     |
|---|--|------------------------|
|   | WP&P 21-112. Procedure for Declaring Abandonment.  | 11                     |
|   | WP&P 21-113. Prevention of Waste and Interference with Lawful Use.   | 11                     |
|   | WP&P 21-114. Issuance of Appropriation Right Does Not Constitute Permission to Trespass  | 11                     |
|   | WP&P 21-115. Development of Enforceable Schedule for the Tribes' Other Instream Flow Rights  | 11                     |
| P | ART 2 – PERMIT AND CHANGE APPLICATION PROCESS  | 11                     |
|   | WP&P 22-101. Appropriation Rights and Change in Use authorizations on the Reservation  | 11                     |
|   | WP&P 22-102. Burden of Proof for Ground or Surface Water Permits and Change Authorizations   | 11                     |
|   | WP&P 22-103. Pre-Application Meeting with Office of the Engineer.  | 11                     |
|   | WP&P 22-104. Application to Board.   | 11                     |
|   | WP&P 22-105. Adequate to Process Review.   | 13                     |
|   | WP&P 22-106. Not Adequate to Process Determination.  | 13                     |
|   | WP&P 22-107. Application Analysis and Recommended Decision   | 13                     |
|   | WP&P 22-108. Process if Mitigation Required.   | <u>14<del>13</del></u> |
|   | WP&P 22-109. Appeal to Engineer from Recommended Decision.   | <u>14<del>13</del></u> |
|   | WP&P 22-110. Notice and Hearing on Recommended Decision to Grant.  | <u>14<del>13</del></u> |
|   | WP&P 22-111. Appeal to the Board.  | <u>14<del>13</del></u> |
|   | WP&P 22-112. Appeal to Court of Competent Jurisdiction.  | 14                     |
|   | WP&P 22-113. Completion.   | 14                     |
|   | WP&P 22-114. Compliance with Completion Deadline.  |                        |
|   | WP&P 22-115 Redundant and Substitute Wells   | 14                     |
|   | WP&P 22-116. Appropriation Rights for Stock Water Allowances.  | 14                     |
|   | WP&P 22-117. Appropriation Rights for Domestic Allowances for Homes and Businesses; process for appropriation appropriation of the control of |                        |
|   | review, and issuance.  |                        |
|   | WP&P 22-118. Process for development of new uses from Flathead System Compact Water  |                        |
|   | WP&P 22-119. Appropriation Rights for Non-consumptive Geothermal Heating or Cooling Exchange Wells   |                        |
|   | WP&P 22-120. Temporary Emergency Appropriations.   |                        |
|   | WP&P 22-121. Short-term use of a portion of the Tribal Water Right for road construction or dust abatement   |                        |
|   | WP&P 22-122. Short-term use of an appropriation right that is not part of the Tribal Water Right for road con or dust abatement.   |                        |
|   | WP&P 22-123. Wetland Protective Appropriation Rights.  |                        |
|   | WP&P 22-124. Wetland Quantified Appropriation Rights.  |                        |
|   | WP&P 22-125. Notice of Trust Status Conversion for Lands with Appurtenant Water Rights Arising Under S Acquired by the Tribes.   | State Law              |
|   | WP&P 22-126. Water Management Board Adjustment of Priority Date Pursuant to Compact  |                        |
|   | ·  |                        |

# 2024-01-11 Draft not yet approved by the FRWMB

|     | WP&P 22-127. Tribal Utilization of Water Right with Adjusted Priority Date                                   | 19           |
|-----|--|--------------|
|     | WP&P 22-128. Public Water Supply Reporting Requirements  | 19           |
| СНА | APTER III – ENFORCEMENT  | 19           |
|     | WP&P 31-101. Scope   | 19           |
|     | WP&P 31-102. Complaint to the Engineer Regarding Actions or Inactions Between Appropriators                  | 19           |
|     | WP&P 31-103. Resolution of Complaint.  | 19           |
|     | WP&P 31-104. Appeal to the Board.  | 19           |
|     | WP&P 31-105. Petition to the Engineer by Any Appropriator Aggrieved by Actions or Inactions of Commissioner. |              |
|     | WP&P 31-106. Resolution of Petition.   | <u>20</u> 19 |
|     | WP&P 31-107. Appeal to the Board from a Decision on a Petition   | <u>20</u> 19 |
|     | WP&P 31-108. Appeal from a Decision of the Board.  | <u>20</u> 19 |
|     | WP&P 31-109. Emergency Enforcement Powers of the Engineer  | <u>20</u> 19 |
|     | WP&P 31-110. Additional Enforcement Powers of the Engineer.  | <u>20</u> 19 |
|     | WP&P 31-111. Expedited Appeal to the Board in the Event of Certain Actions by the Engineer                   | <u>20</u> 19 |
|     | WP&P 31-112. Additional Enforcement Powers of the Board.   | <u>20</u> 19 |
|     | WP&P 31-113. Fines   | <u>20</u> 19 |
|     | WP&P 31-114. Appointment of Water Commissioners  | 20           |
|     | WP&P 31-115. Powers and Duties of Water Commissioners.   | 20           |
|     | WP&P 31-116. Recourse from Water Commissioner Decisions.   | 20           |
|     | WP&P 31-117. Removal of Water Commissioners.   | 20           |
| WA  | TER POLICY & PROCEDURES CERTIFICATIONS   | 20           |

#### **CHAPTER I: WATER RESOURCES CONSERVATION, DEVELOPMENT AND ADMINISTRATION**

#### PART 0:OPERATIONS. SECTION

#### WP&P 10-101. Acronyms and Abbreviations, and Defined Terms

#### 1) Acronyms:

ADU Accessory Dwelling Unit AF Acre-Feet (Volume)

AU Animal Units

CFS Cubic Feet per Second (Flow Rate)

Compact Water Compact between the CSKT, MT, and the United States

CSKT Confederated Salish and Kootenai Tribes

DNRC Montana Department of Natural Resources and Conservation

ET Evapotranspiration

FRWMB or Board Flathead Reservation Water Management Board

FIR Flathead Indian Irrigation Project
FIR Flathead Indian Reservation

GPM Gallons Per Minute

GW Groundwater

IWR Irrigation Water Requirement

MT Montana

OE Office of the Water Engineer

UAMO Unitary Administration and Management Ordinance

#### 2) Defined Terms:

<u>Connected - means permanent or temporary connections including aboveground plumbing and</u>

hose(s) that convey water from the well or source to a home or business.

Wells - Unless specifically stated otherwise, the use of the term well(s) includes developed

springs.

# WP&P 10-102. OE Form Descriptions, Status, Fees, and Version Dates

| Form # | Form Description                                | Status  | *Application Fees as of Feb 01, 2024 | Version  |
|--------|---|---------|--------------------------------------|----------|
| 222F   | Registration Certificate - Pre-1973 Exempt      | Ended   | N/A                                  | Pre OE   |
| 602F   | Registration Certificate - GW                   | Ended   | N/A                                  | Pre OE   |
| 605F   | Registration Certificate - Stock                | Ended   | N/A                                  | Pre OE   |
| 602CF  | Registration Certificate - CSKT                 | Active  | \$0                                  | Pre OE   |
| 600F   | Appropriation - New Uses                        | Pending | **\$1,600, 2,900                     | Pending  |
| 606F   | Change Authorization - Existing Rights          | Pending | **\$1,500, 2,500                     | Pending  |
| 607F   | Deadline Extension Request                      | Active  | ***\$65, \$115, \$400                | 2/1/2024 |
| 609F   | Informal Water Use Complaint                    | Draft   | \$0                                  | Pending  |
| 610F   | Formal Water Use Complaint                      | Draft   | \$55                                 | Pending  |
| 611F   | Objection to a Water Right Application          | Pending | \$50                                 | Pending  |
| 60DF-A | Domestic Allowance - Ind/Shared (Preapproval)   | Active  | \$250                                | 2/1/2024 |
| 60DF-B | Domestic Allowance - Ind/Shared (Completion)    | Active  | \$0                                  | 2/1/2024 |
| 6DDF-A | Domestic Allowance - Development (Preapproval)  | Draft   | \$250                                | Pending  |
| 6DDF-B | Domestic Allowance - Development (Completion)   | Draft   | \$0                                  | Pending  |
| 6DWF   | Additional Well Fee - Per Well                  | Pending | \$125/Well                           | Pending  |
| 60SF-A | Stock Water Allowance (Preapproval)             | Active  | \$250                                | 2/1/2024 |
| 60SF-B | Stock Water Allowance (Completion)              | Active  | \$0                                  | 2/1/2024 |
| 620F   | Application Owner Update                        | Draft   | \$40                                 | Pending  |
| 621F   | Water Right Verification for DEQ Subdivision    | Draft   | \$65                                 | Pending  |
| 622F   | Water Measurement Report                        | Active  | \$0                                  | 2/1/2024 |
| 623F   | Water Measuring Device Review Request           | Pending | Pending                              | Pending  |
| 625F   | Request to Reduce or Correct a Water Right      | Active  | \$0                                  | 2/1/2024 |
| 629F   | Temporary Emergency Appropriation Report        | Active  | \$0                                  | 2/1/2024 |
| 630F   | Petition - Controlled Ground Water Area         | Pending | \$3,000                              | Pending  |
| 634F   | Substitute Well Notice of Completion            | Active  | \$150                                | 2/1/2024 |
| 635F   | Redundant Well Notice of Completion             | Active  | \$200                                | 2/1/2024 |
| 644F   | Replacement of POD                              | Draft   | Pending                              | Pending  |
| 646F-A | Appropriation - Geothermal (Preapproval)        | Active  | \$400                                | 2/1/2024 |
| 646F-B | Appropriation - Geothermal (Completion)         | Active  | \$0                                  | 2/1/2024 |
| 647F   | Notice of Completion for Emergency Fire GW Well | Pending | \$125                                | Pending  |
| 653F   | Request to Withdraw a Water Right               | Active  | \$0                                  | 2/1/2024 |
| 660F   | Appropriation - FWCW Use Authorization          | Pending | Pending                              | Pending  |
| 6WPF   | Appropriation - Wetland Protective              | Pending | Pending                              | Pending  |

- \*As per Ordinance 1-2-112, application fees shall be the same as the fee charged by DNRC for the same type of application; Feb 01, 2024 OE fees reflect DNRC fee increase as of Jan 01, 2024 pursuant MT House Bill 114.
- \*\*Lower fee is offered to applicants that participate in a formal Pre-application meeting with the OE .
- \*\*\* For Domestic and Stock Allowances and Geothermal Appropriations, \$65 to extend before missed deadline, \$115 to extend after missed deadline; \$400 fee will be applied to Permits and Changes once those policies are in place and applications are accepted by the OE.

### WP&P 10-103. Water Right Application Stages through the OE.

- (1) Generally, there are five application stages that a water right or water use application must achieve to meet review and approval standards. Certain application types will not require review under every step (e.g., allowances not requiring public notice (step 4) or objections (step 5)). This Procedure does not contemplate an appeal before the Engineer or an appeal before the Board.
- Stage 1: Successful Application Submission. The Application is submitted to the OE with all required information and submission, including payment of all application fees, signatures of all necessary parties, all forms fully completed as required in UAMO, legible information, and proof of possessory interest of the place of use, point of diversion, and conveyance. Applications that do not contain all the required information and submissions will not be processed by the OE and shall be returned, with any submitted application fees, to the applicant.or application is terminated with or without notice
- Stage 2: Application is Adequate to Review. The Application clearly identifies the proposed project, and contains the information required by the application form or addendum. All information must be submitted within 30-days or a notice of inadequacy/defec\_deficiency letter will be issued. The Application may be amended in response to the deficiency letter.
- Stage 3: Application is Recommended to Grant. A Recommendation to Grant the Application will be grantedissued if it meets the statutory, policy, and procedures criteria and the proposed use is determined to not cause adverse effects, or if adverse effects are anticipated, they are adequately mitigated or addressed by means of use conditions imposed by the OE. If the application does not pass within 180 days, it is deemed denied.
- Stage 4: Application is Publicly Noticed. The Recommendation to Grant must be publicly noticed for 45 days. If no valid objections are filed within 45 days, the Application will be granted.
- Stage 5: <u>Application Overcomes Objections.</u> If the Application receives valid objections, the Application will proceed to a hearing before the OE. Based on the evidence presented at the hearing, the OE shall determine whether to grant or deny the Application.

WP&P 10-104. Water Right Verification for DEQ Subdivision Applications pursuant ARM 17.36.103

- 3) Requirement for Water Right Verification: The OE will verify existing water rights required for active DEQ subdivision applications pursuant to ARM 17.36.103.
- 4) <u>Timelines for Review</u>: The OE will perform water right verifications within 30 days for verifications not requiring fieldwork and within 90 days for verifications requiring field or on-site examination. The OE may delay field work due to weather conditions and extend the 90-day timeline. The OE may require additional information from the applicant, through a written request, -for the purpose of making a determination. Failure to respond to the written request of the OE within 30 days of the date of the request -may result in the OE -issuing a Determination Not to Grant notice; in this situation, any application fees submitted will not be refunded to the applicant.
- 5) <u>Determination to Grant (prima facie)</u>: If the elements of a water right, as detailed on the abstract, match the existing use, the OE will conclude that the water right matches the use through a Determination to Grant notice. The OE will issue an opinion that the water right adequately represents the use. This evaluation may include technical work, including field review and examination of a-current aerial photography of the parcel(s) in question to determine quantities of irrigation, buildings, stock, ponds/pits, and other visually evident indicators of water use.
- 6) <u>Determination Not to Grant (prima facie)</u>: If the elements of a water right, as detailed on the abstract, differ from the existing use, the OE will identify which elements differ, estimate the magnitude of variation, examine the historic water right records, and proceed with one of the following options:
  - a) Determine that the water right can be corrected to match the existing use and, if the water right owner agrees to OE proposed corrections, the water right will be corrected in an updated version of the water right, at which point the OE will issue an opinion that the water right adequately represents the existing use.
  - b) Determine that the water right cannot be corrected, but determine that the water right could be changed to match the existing use pursuant a water right change authorization leaving the OE to either:
    - i) Assist the water user in finding the materials needed to apply for a water right change in use authorization should they choose to proceed; or
    - ii) Issue an opinion that the water right does not adequately represent the existing use.
  - c) Determine that the water right cannot be corrected, cannot be changed, and does not match the existing use. The OE will issue an opinion that the water right is not appropriate to support the existing use.
- 7) <u>Abandonment Discovered</u>: If the investigation finds evidence of nonuse, the OE will examine the aerial period of record and provide an assessment of abandonment pursuant to UAMO, §2-1-111. If the water right appears abandoned, the OE will issue a Determination Not to Grant, detailing any abandonment findings.
- 8) <u>Illegal Water Uses Discovered</u>: If there are uses of water on any of the parcels in question that lack a water right or other legal arrangement of water use, or if there are uses of water related to any of the water rights in question that lack a water right or other legal arrangement of water use, the OE will not issue –a Determination until the illegal use is documented and formally

- curtailed or brought into compliance by establishing an existing legal use or through a new water right application. The OE may implement enforcement actions based on this discovery.
- 9) Adverse Effect Discovered: If the use of water under the terms of the proposed subdivision potentially causes an adverse effect to an adjacent water user, the OE will conduct an adverse effects analysis before issuing any opinions. If the OE determines potential for an adverse effect, that will be documented and may be used to add to any determinations and opinions.
- 10) Regarding Statement of Claim consideration pending

#### PART 1 – GENERAL PROVISIONS

WP&P 11-104. Definitions.

WP&P 11-105. Measurement of Water.

WP&P 11-106. Measurement of Time.

WP&P 11-107. Appropriation Rights Allowed.

WP&P 11-108. Reservation Water Rights Database.

WP&P 11-109. Groundwater Management Areas.

WP&P 11-110. Standards for Applications for Appropriation Rights and Changes in Use.

WP&P 11-111. Groundwater Diversion Standards

WP&P 11-112. Mitigation

WP&P 11,113. Codification, Severability and Defense.

WP&P 11,114. Effective Date.

#### PART 2 – UNITARY ADMINISTRATION AND MANAGEMENT

#### WP&P 12-112. Filing Fees.

See Table set forth in WP&P 10-102 for complete form filing fees.

[NOTE: Updated MT-DNRC filing fees are scheduled to take effect on Jan 1<sup>st</sup>, 2024 as determined by House Bill 114. As per UAMO, §1-2-112, OE form filing fees will match DNRC fees and will take effect in tandem with DNRC.]

#### **CHAPTER II – WATER USE**

#### PART 1 – GENERAL PROVISIONS

WP&P 21-101. Registration of Uses of the Tribal Water Right in Existence as of the Effective Date of the Compact.

WP&P 21-102. Process for Registration of Existing Use of the Tribal Water Right.

WP&P 21-103. Fee for Filing Registration of Existing Use of the Tribal Water Right.

FRWMB Water Policies & Procedures Page 10 of 20

- WP&P 21-104. Tribal Member and Allottee Entitlements Pursuant to 25 U.S.C. Section 381.
- WP&P 21-105. Tribal- Tribal Member and Allottee Challenge of a Registration Certificate Issued by the Office of the Engineer.
- WP&P 21-106. Registration of Certain Other Previously Unrecorded Existing Uses.
- WP&P 21-107. Process for Registration of Certain Other Previously Unrecorded Existing Uses.
- WP&P 21-108. Failure to Register an Existing Use of Water.
- WP&P 21-109. Limitation to Beneficial Use.
- WP&P 21-110. No Adverse Possession.
- WP&P 21-111. Abandonment of Appropriation Right.
- WP&P 21-112. Procedure for Declaring Abandonment.
- WP&P 21-113. Prevention of Waste and Interference with Lawful Use.
- WP&P 21-114. Issuance of Appropriation Right Does Not Constitute Permission to Trespass.
- WP&P 21-115. Development of Enforceable Schedule for the Tribes' Other Instream Flow Rights.

#### PART 2 – PERMIT AND CHANGE APPLICATION PROCESS

- WP&P 22-101. Appropriation Rights and Change in Use authorizations on the Reservation.
- WP&P 22-102. Burden of Proof for Ground or Surface Water Permits and Change Authorizations.
- WP&P 22-103. Pre-Application Meeting with Office of the Engineer.

#### WP&P 22-104. Application to Board.

- 1) Adequacy of Application: The OE will not process an application that does not include the required fee payment, fails to demonstrate the applicant owns or has possessory interest in all areas of a water development or fails to provide adequate and comprehensible information. Specifically, the failure to meet Ordinance, § 2-2-104(1) or WP&P 22-104 (2) through (11), set forth below, allows the OE to terminate an application without providing either a notice of inadequacy as per Ordinance, § 2-2-106 or an application defect letter. In these cases, when applicable and possible, the OE will return the application fee to the applicant.
- 2) <u>Wrong Form Filed</u>: An applicant that files the wrong form or is trying to use an application form type inappropriately, such as filing a 60DF-A for a purpose that is solely irrigation or filing a GW application for a surface water sourced water use, may be determined to be a failure to apply and have their applications cancelled pursuant to (1) above. <u>In these cases, when applicable and possible, the OE will return the application fee to the applicant.</u>
- 3) <u>Application Material Quality</u>: Applicants must provide clear, legible and comprehensible application materials with fonts no smaller than 10 point in a clean font such as arial on all application materials, including maps. Equivalent hand-written printed text is also acceptable. <u>In these cases, when applicable and possible, the OE will return the application fee to the applicant.</u>

- 4) Acceptable Forms of Payment when Application Fees are Due:
  - a) Payment, in full, is required at the time of application, petition, or other form filing.
  - b) Acceptable Payment Forms: Check & Money Order only.
  - c) Refunds for applications where OE staff have committed any work will not be allowed under normal circumstances. Refunds are only allowed in extenuating circumstances where either the OE, the Ordinance, or these Policies and Procedures are likely responsible for an incorrect application fee being administered by the OE. All refunds require written authorization from the Water Engineer. An applicant may withdraw an application, but application fees will only be refunded if OE staff have not commenced work on the Application.
- 5) <u>Original Signatures Required</u>: Only original signatures are accepted for declarations of ownership and written permission(s) needed for possessory interest. Photocopies, facsimiles, stamps, or scans of signatures and electronic signatures are not acceptable.
- 6) Written Permission of Possessory Interest: If the applicant does not have a possessory interest in the property, the Application must contain notarized written permission from someone with possessory interest in the property. The written permission must include that name of the person giving permission, what actions of the applicant are permissible on the property, what parcels are included in the permission, the duration of permission, and the name of the person to whom permission is being given. The written permission must be signed by both parties and be notarized. In some instances, the written permission may require filing with the county Clerk and Recorder's office to be made appurtenant to the land.
- 7) All owners' authorizations required: For applications with any portions of points of diversion, places of use, or conveyances located on fee land held by multiple owners, all owners of record must provide original signatures on the Application, or the Application must contain written permission pursuant to (6) above of all owners with the possessory interest for portions of the water development located on those lands.
- 8) Non-Tribal Trusts: For applications with any portions of points of diversion, places of use, or conveyances located on non-Tribal lands held in trust, the trustee(s) or trust executor(s) must provide original signatures or written consent on behalf of the trust for portions of the water development located on those lands. A copy of the active and enacted trust that designates who is authorized to act on behalf of the trust is required. If documentation is determined to be difficult to interpret or inconclusive, the OE may require the applicant to provide a written statement from an attorney that is licensed to practice law in Montana that explains that the trust is active, in order, and identifies who is authorized to act on behalf of the trust.
- 9) <u>Corporate Ownership</u>: For applications with any portions of points of diversion, places of use, or conveyances located on corporation owned lands, the corporation executor(s) must provide original signatures or written consent on behalf of the corporation for portions of the water development located on those lands. A copy of the active and enacted articles of incorporation, operating agreement, or bylaws that clearly designate who is authorized to act on behalf of the corporation is required along with proof that the corporation is allowed to do business in Montana. If documentation is determined to be difficult to interpret or inconclusive, the OE may require the applicant to provide a written statement from an attorney that is licensed to practice

- law in Montana that certifies the corporation is active, in order, and identifies who is authorized to act on behalf of the corporation.
- 10) <u>Tribal Trust</u>: For applications with any portions of points of diversion, places of use, or conveyances located on Tribal Trust lands, the CSKT Lands Department must provide original signatures or written consent on behalf of the trust for portions of the water development located on those lands.
- 11) <u>Individual Tribal Trust</u>: For applications with any portions of points of diversion, places of use, or conveyances located on Individual Tribal Trust lands, the owner of that land must provide original signatures or written consent on behalf of the trust for portions of the water development located on those lands. A copy of the public version of the TSR documenting ownership of the Individual Tribal Trust lands is required.

#### 12) Applicant Communication Representation:

- a) Communications Applicants wishing to copy OE communications to a representative, such as consultant, advisor, counsel, or other agent, must provide written authorization that identifies the representative, includes the correct contact information to be used, and has an original signature from all owners of record and the representative.
- b) Applicant Signatory Delegation Applicants wishing to have someone else sign on their behalf must provide written authorization that designates who is allowed to sign on their behalf, what types of authorizations are allowed, the representatives correct contact information, and have it signed by all owners of records and the representative. The document must be notarized.

# WP&P 22-105. Adequate to Process Review.

- 1) Adequate to Process Scope: Adequate to Process applies to all water right and water use applications. The OE will determine whether an application is adequate to process by reviewing:
  - a) Information publicly available within its expertise; and
  - b) The information submitted in the application.
- 2) Adequate to Process Determination is not an Approval: An application deemed Adequate to Process does not entitle an applicant to an authorization and is not the same as proving the statutory criteria. The OE can only approve an application if the criteria for issuance is proven by a preponderance of the evidence.
- 3) Adequate to Process Determination: A water right or water use application will only be determined adequate to process if an applicant's information conforms to the standard of must contain substantial credible information and all the necessary parts of the application form requiring the information, including any required addendums, have been filled in with the information required by the Ordinance and these FRWMB Policies and Procedures for the requisite application type. The OE has the option but not the mandate to help applicants reach an Adequate to Process status, either though letters of deficiency or other written correspondence with the applicant, as guided by the discretion of the Water Engineer.

WP&P 22-106. Not Adequate to Process Determination.

WP&P 22-107. Application Analysis and Recommended Decision.

WP&P 22-108. Process if Mitigation Required.

WP&P 22-109. Appeal to Engineer from Recommended Decision.

WP&P 22-110. Notice and Hearing on Recommended Decision to Grant.

WP&P 22-111. Appeal to the Board.

WP&P 22-112. Appeal to Court of Competent Jurisdiction.

WP&P 22-113. Completion.

WP&P 22-114. Compliance with Completion Deadline.

WP&P 22-115 Redundant and Substitute Wells.

#### WP&P 22-116. Appropriation Rights for Stock Water Allowances.

- 1) Existing Wells New Uses: Existing wells may be used as a point of diversion for new uses, so long as they were drilled before June 01, 2022<sup>1</sup>. Existing wells must meet all the same domestic allowance application, construction, and use standards as would be required for new wells. Existing wells that are currently serving and will continue to serve other water rights may have additional conditions imposed to ensure the new use does not exceed volume or flow rate standards when combined with the existing uses. If an applicant chooses to use an existing well, the OE may require modifications to comply with standards associated with volume, flowrate, purpose, and place of use of existing water rights associated with the existing well on the new use and examination of the old use.
- 2) Wells drilled after June 01, 2022: Applicants who drill Wells for a beneficial use without preapproval from the OE may be subject to a fine, or other conditions, for failure to comply with the Ordinance's requirement to obtain preapproval before drilling a well to be used for beneficial use. Exceptions include replacement wells, substitute wells, and wells drilled solely for aquifer testing that will not be used for a beneficial use.
- 3) Existing Wells Retired Uses: An applicant using an existing well that is associated with an existing water right that will be replaced or modified by a different use being applied for through the OE may be required by the OE to terminate the water right being replaced as a condition of approval of a new application.
- 4) Existing Wells Priority Date(s): Existing wells to be used exclusively for a new use will receive a priority date of the date of application. Existing wells to be used for a new use, in conjunction with other existing uses that are approved to be used simultaneously on the same well, will receive a new priority date of the date of application for the new use portion, and will retain the historic priority date for those existing uses approved to be used simultaneously on the same existing well.
- 5) <u>Automatic Waterers Allowed:</u> Automatic stock waterers equipped with overflow protection may be used in-place of stock tanks.

<sup>1</sup> June 01, 2022 was the date upon which the Board concluded public notice of the well drilling preapproval requirements had been sufficiently communicated.

- 6) <u>60SF Maximum Number of Wells:</u> There is no limitation to the number of Stock Water Allowances so long as each allowance meets the application, construction, and use terms set forth in the Ordinance. Stock Water Allowances are not counted toward the total number of domestic allowances set forth in WP&P 22-117.
- 7) Animal Unit Calculations: Stock use volumes are to be calculated in the same fashion as is applied by the State of Montana: a consumptive use of 15 gallons per day or .017 acre-foot per year per animal unit. Animal unit equivalencies for water consumption are set out in ARM 36.12.101 and the water conversion table, Form No. 615. Form No. 615 prescribes animal unit rates for common varieties of stock animals.
- 8) <u>Stock Water POD Fencing Requirement</u>: if the stock water allowance is sourced from a spring, the point of diversion must be fenced to exclude stock.

WP&P 22-117. Appropriation Rights for Domestic Allowances for Homes and Businesses; process for application, review, and issuance. Includes Individual, Shared, and Development Domestic Allowances.

- 1) Existing Wells New Uses: Existing wells\_-may be used as a point of diversion for new uses, so long as they were drilled before June 01, 2022<sup>2</sup>. Existing wells must meet all the same domestic allowance application, construction, and use standards as would be required for new wells. Existing wells that are currently serving and will continue to serve other water rights may have additional conditions imposed to ensure the new use does not exceed volume or flow rate standards when combined with the existing uses. If an applicant chooses to use an existing well, the OE may require modifications to comply with standards associated with volume, flowrate, purpose, and place of use of existing water rights associated with the existing well on the new use and examination of the old use.
- 2) Wells drilled after June 01, 2022: Applicants who drill Wells for a beneficial use without preapproval from the OE may be subject to a fine, or other conditions, for failure to comply with the Ordinance's requirement to obtain preapproval before drilling a well to be used for beneficial use. Exceptions include replacement wells, substitute wells, and wells drilled solely for aquifer testing that will not be used for a beneficial use.
- 3) <u>Existing Wells Retired Uses</u>: An applicant using an existing well that is associated with an existing water right that will be replaced or modified by a different use being applied for through the OE may be required by the OE to <u>terminate</u> withdraw the water right being replaced as a condition of approval of a new application.
- 4) Existing Wells Priority Date(s): Existing wells to be used exclusively for a new use will receive a priority date of the date of application. Existing wells to be used for a new use, in conjunction with other existing uses that are approved to be used simultaneously on the same well, will receive a new priority date of the date of application for the new use portion, and will retain the historic priority date for those existing uses approved to be used simultaneously on the same existing well.

-

<sup>&</sup>lt;sup>2</sup> June 01, 2022 was the date upon which the Board concluded public notice of the well drilling preapproval requirements had been sufficiently communicated.

## 5) Existing Wells – Existing Uses

4)

- 5)6)Other Buildings Defined: Buildings spaced closely from a main "home" or "business," including shops, outbuildings, ADUs, and other smaller affiliated building connections, do not count as an additional "home" or "business" and can be added to the water right purposed as "Oother" so long as the connections do not exceed three in number and are located within the same parcel boundary. This does not apply to buildings that are already or planned to be separated by a parcel boundary.
- 6)7) Drilling Time Limits: Upon OE authorization to construct a domestic allowance (authorization to drill the well), the applicant will have **one year** to have the well drilled. Failure to meet the deadline may result in termination of the application. An applicant may request a deadline extension using Form 607F before, or after this deadline provided that the applicant has made progress on their development; the extension form filing fee increases after missing the deadline.
- 7)8)Beneficial Use Time Limits: —Upon OE authorization to construct a domestic allowance (authorization to drill the well), the applicant will have one year after the Drilling Time Limit to put the water to beneficial use (hook it up to the home/business and put the water to use). The applicant must file 60DF-Part B within 120 days of completing the project and putting water to beneficial use, as is specified in the Ordinance. An applicant may request a deadline extension using Form 607F before, or after, this deadline provided that the applicant has made progress on their development; the extension form filing fee increases after missing the deadline.
- 8)9) Municipal Water Supply Connections: Any applicant requesting a Domestic Allowance that is within 500 feet of a Municipal Water Supply or Tribal equivalent must provide a letter from that Municipal Water Supply System or the Tribes that they are refused a connection to the Municipal Water Supply as the primary alternative to obtaining a new Domestic Allowance—this requirement is waived when using a well that was drilled before June 01, 2022.
- 9)10) Use of FIIP Delivery Water associated with Domestic Allowances: Any Domestic Allowance plan that includes the use of FIIP delivery water to irrigate lawn and garden, landscaping features, or for stock water, must provide a letter from the FIIP Manager authorizing the use of FIIP delivery water as long as the applicant remains in good standing with FIIP. The letter of approval must be dated within six months of the Domestic Allowance application. The use of FIIP water may allow an applicant to apply for additional domestic usage on an Individual, Shared, or Development Domestic Allowance not to exceed flow and volume standards.

# 10)11) Maximum Number of Connections:

- a) Individual Domestic Allowances may only be connected to one home or business.
- b) Shared Domestic Allowances may only be connected two or three homes or businesses.
- c) Development Domestic Allowances are connected to four or more homes and/or businesses, as additionally conditioned by subsection 11 below.
- d) Incremental increases in the number of connections may cause a project to be reclassified as Shared or Development Domestic Allowance or a New Appropriation if volume and flow\_rate standards are exceeded.

11)12) Development Domestic Allowance Number of Connections: To provide for a maximum flexibility of building options, the number of connections for a Development Domestic Allowance are based on individual bedrooms that could be configured in any arrangement of buildings desired by the developer. A single RV hookup is counted as the equivalent of one bedroom. A conservative approach includes modest lawn and garden uses that, if not present today, are likely to exist in the future. Based on an allocation of 1 AF/Year for a 5-bedroom house with a 1/4-acre yard and using a 2.5 AF/year IWR for an acre of lawn and garden, each individual bedroom is allocated 0.25 AF/year which includes 0.0625 acres of lawn and garden, thereby allowing up to 20 bedrooms to be conservatively developed under a 10 AF/Year Development Domestic Allowance.

Example arrangements may include but are not limited to:

- Four 5-bedroom homes with 0.3 acres of lawn and garden each
- Five 4-bedroom homes with 0.24 acres of lawn and garden each
- Four 4-bedroom homes with 1.6 acres of lawn and garden
- Three 5-bedroom homes with 1.75 acres of lawn and garden
- One 20-hookup RV park with 1.25 acres of lawn & garden
- One apartment building with ten 2-bedroom units and 1.25 acres of total lawn & garden

Adherence to this procedure does not alleviate an applicant's requirement to measure and report annual water volume and keep the total annual volume diverted below the 10 AF/year maximum and the flow\_rate below 35\_GPM as set forth in the Ordinance. Annual water measurements in excess of the standards may result in revocation of the water right and or fines by the Board.

12)13) Inclusion of existing uses: In order to avoid adverse effects through combined appropriations of water uses that were not required to be noticed to the public or surrounding landowners, previous groundwater certificates (DNRC Form 602), and State-based registrations (OE Form 602F) will count toward the maximum allowable domestic allowances. For each home or business served by an existing groundwater certificate or state-based registration, the maximum number of Individual Domestic Allowances will be reduced by one and the maximum Development Domestic Allowances will be reduced by 5 bedrooms.

# 13)14) Maximum Number of Wells:

- a) Individual and Shared Domestic Allowances are restricted to one well.
- b) Development Domestic Allowances are restricted to three total wells to ensure an appropriate flow rate for each well.
- c) If water supply is limited and requires an infiltration gallery or alternative to a) or b) above, the applicant must provide justification for the need and get OE approval in advance for the use of additional wells for domestic allowances.

14)15) Additional Well Fee for Development Domestic Allowances: Each well beyond one for a Development Domestic Allowance adds an additional application filing fee, as set forth on Form 6DDF and in WP&P 10-102, and is to compensate the OE for additional time needed to inspect each well and its measuring device installation.

# 16) Measurement Devices:

- <u>a)</u> Each Development Domestic Allowance well must have an OE approved measuring device that continually measures total volume diverted and time-period of the diversion that allows for monthly diverted volumes for all wells on the system.
- b) Well owners are required to report their usage on Form 622F each year and failure to do so may incur a fine or risk revocation of the water right.
- c) To get a measuring device approved, the applicant must provide the OE with complete information about the measuring device(s), plans for installation(s), identification of installers, identification of recording features, and identification of plans to operate the devices. This information must be included in the 60DD Part A application and must be preapproved before installation. Preapproval of any equipment does not provide an assurance that the proposed equipment will work [insert indemnification language]. Upon preapproval, the OE will issue approval of the proposed measuring device plan along with the Part A application.
- 15)d) Once operational, the OE will conduct and on-site verification of the installation to ensure the equipment and installation was conducted pursuant the preapproval. The OE may request a test to ensure the equipment is functioning properly.
- 16)17) Parcel Sizes for Maximum Number of Connections: The maximum number of connection limitations set forth for 60DF and 6DDF are for each contiguous or closely grouped 40-acre parcel of affiliated ownership, including, but not limited to, housing subdivisions or any combination of business and residential units. For examples: an 80-acre parcel may pursue two 6DDF Development Allowances or up to six 60DF Individual Domestic Allowance. A 160-acre parcel may pursue up to four Development Allowances or up to 12 60DF Individual Domestic Allowances. This could include a mix of 60DF and 6DDF types as well. These developments, however, will encumber the property for future domestic allowances in perpetuity or until the developments are removed and the water rights withdrawn.
- 47)18) Annual Volume: Annual volume limits, 2.4 AF/year for 60DF and 10 AF/year for 6DDF, are diverted amounts, not to be confused with consumed volume.
- 18)19) Combined Flow Rates: If a project for any domestic allowance uses more than one well, the cumulative or combined flow rate of all wells operating simultaneously shall be equal to or less than 35 GPM.
- 19)20) Stock Water Volumes: Stock volumes are additive to other domestic uses for volume calculations and thus may reduce maximum numbers of connections or the acreage of lawn and garden if included in a proposed water development.
- 20)21) Association of Water Rights: Water rights that share a point of diversion, conveyance, place of use, or are grouped for purposes of determining the maximum number of connections,

will be associated through a remark on the water right issuance and abstracts. Associated information about the combined use may also be included.

- <u>21)22)</u> Water Storage: Storage associated with any system must be enclosed and documented in volume, location, system attachment, additional pump infrastructure, depth if buried, and other pertinent design criteria.
- <u>22)23)</u> Exceptions to Standards and Water Use Plans: Any proposed exceptions to standards must include an engineer, hydrologist, or design specialists' assessment of need and function. For commercial, business, and other water uses that are unique, the OE may require the applicant to provide a Water Use Plan that specifies volumes, flow rate, and design parameters for each proposed purpose of uses or defines how water storage will be designed and used. If the OE chooses to assess proposed exceptions to standards, an extended timeline may be imposed on application review phases.
- WP&P 22-118. Process for development of new uses from Flathead System Compact Water.
- WP&P 22-119. Appropriation Rights for Non-consumptive Geothermal Heating or Cooling Exchange Wells.
- WP&P 22-120. Temporary Emergency Appropriations.
- WP&P 22-121. Short-term use of a portion of the Tribal Water Right for road construction or dust abatement.
- WP&P 22-122. Short-term use of an appropriation right that is not part of the Tribal Water Right for road construction or dust abatement.
- WP&P 22-123. Wetland Protective Appropriation Rights.
- WP&P 22-124. Wetland Quantified Appropriation Rights.
- WP&P 22-125. Notice of Trust Status Conversion for Lands with Appurtenant Water Rights Arising Under State Law Acquired by the Tribes.
- WP&P 22-126. Water Management Board Adjustment of Priority Date Pursuant to Compact.
- WP&P 22-127. Tribal Utilization of Water Right with Adjusted Priority Date.
- WP&P 22-128. Public Water Supply Reporting Requirements

#### **CHAPTER III – ENFORCEMENT**

- WP&P 31-101. Scope
- WP&P 31-102. Complaint to the Engineer Regarding Actions or Inactions Between Appropriators.
- WP&P 31-103. Resolution of Complaint.
- WP&P 31-104. Appeal to the Board.

# 2024-01-11 Draft not yet approved by the FRWMB

| 2024 of 11 plate not yet approved by the Previous  |  |  |
|--|--|--|
| WP&P 31-105. Petition to the Engineer by Any Appropriator Aggrieved by Actions or Inactions of a Water Commissioner.   |  |  |
| WP&P 31-106. Resolution of Petition.   |  |  |
| WP&P 31-107. Appeal to the Board from a Decision on a Petition.  |  |  |
| WP&P 31-108. Appeal from a Decision of the Board.  |  |  |
| WP&P 31-109. Emergency Enforcement Powers of the Engineer.   |  |  |
| WP&P 31-110. Additional Enforcement Powers of the Engineer.  |  |  |
| 1) Pursuant to Ordinance, § 3-1-110, the Engineer may deny water right applications on parcel(s) where there are existing illegal uses of water until such time as the illegal uses of water cease and associated infrastructure is permanently removed or the water user finds a way to remedy the illegal use of water through lease, new water right application, or other legal means. This action may occur in the absence, or the presence, of additional enforcement actions imposed by the Engineer as authorized by the Ordinance and these Procedures. |  |  |
| WP&P 31-111. Expedited Appeal to the Board in the Event of Certain Actions by the Engineer.  |  |  |
| WP&P 31-112. Additional Enforcement Powers of the Board.   |  |  |
| WP&P 31-113. Fines.  |  |  |
| WP&P 31-114. Appointment of Water Commissioners.   |  |  |
| WP&P 31-115. Powers and Duties of Water Commissioners.   |  |  |
| WP&P 31-116. Recourse from Water Commissioner Decisions.   |  |  |
| WP&P 31-117. Removal of Water Commissioners.   |  |  |
| WATER POLICY & PROCEDURES CERTIFICATIONS   |  |  |
| These policies and procedures are hereby adopted by the Flathead Reservation Water Management  |  |  |
| Board on this day of, 20, for the operation of the Office of the   |  |  |
| Water Engineer.  |  |  |
|  |  |  |
|  |  |  |
|  |  |  |
| Date:  |  |  |

Board Vice Chair, Roger A. Noble:

Board Chair, Clayton Matt:

\_\_\_\_\_ Date: \_\_\_\_\_